



# Economics of Mandated Crop Rotations as a Tool for Environmental Protection: The Case of PEI in Canada

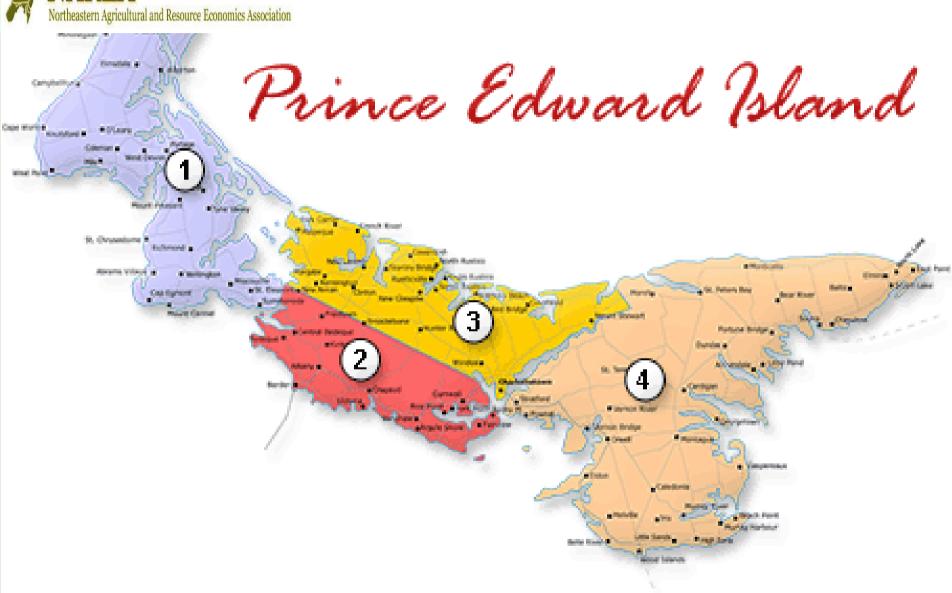
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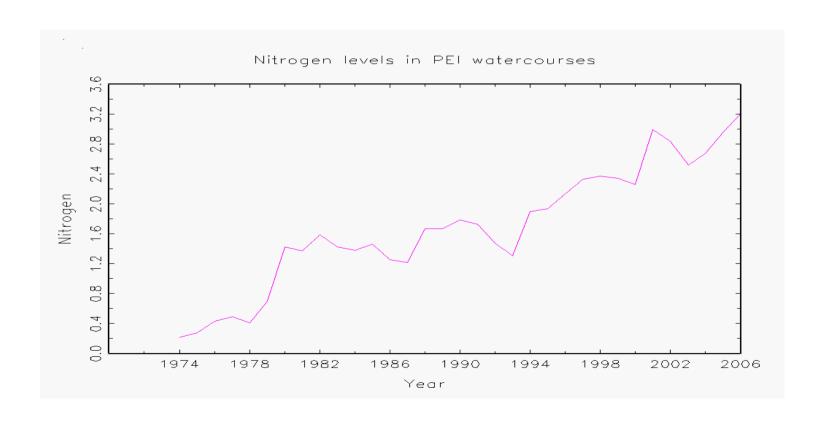








# Nitrogen pollution and agriculture in PEI







# Nitrogen pollution and agriculture in PEI

- Pollutants in the streams may be causing environmental damage
- Increased nitrogen levels are causing concern over water quality and increasing number of fish kills
- Damage to the reputation of the PEI sport fishing industry and the tourist industry in general





# Nitrogen pollution and agriculture in PEI

- The major cause of increased nitrogen levels is assumed to be the agricultural industry, especially the intensive cultivation of potatoes
- Due to large expansion of the potato industry during the last two decades.





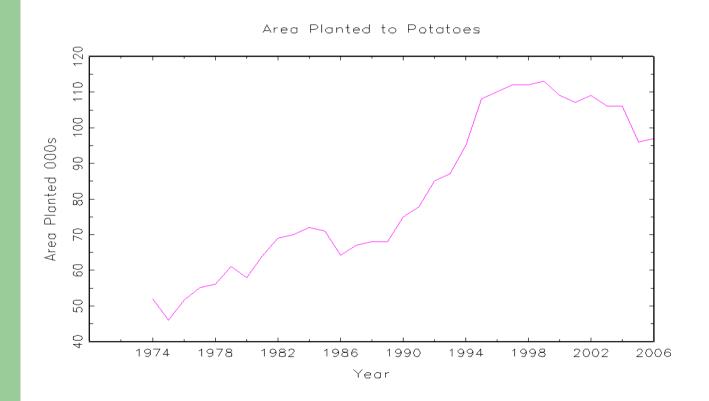
### **Potato land expansion**

- Expansion of processing capacity
- McCains and Cavendish farms
- Large areas of land brought into potato production, especially in Eastern PEI (presented below)





## **Expansion of Potatoes in PEI**







## **Analysis**

 Cointegrating relationship between the expansion of the PEI potato industry and nitrogen pollutants in PEI watercourses





#### Results

 There is evidence that the expansion of the PEI potato industry is related to the rise in nitrogen levels in PEI





#### **Government Reaction**

- Provincial government Round Table on Resource Land Use and Stewardship
- Buffer zones
- A mandated three year crop rotation for potato producers





## **Industry Reaction**

- Buffer zones enacted
- The rotations legislation was not supported by potato producers
- Producers said that they were already practicing a rotation
- The Provincial government did not monitor rotations
- Some recalcitrant firms





## **Analysis of Industry Reaction**

- Why the crop rotation legislation was not supported by potato producers?
- Why was the legislation not redundant if producers were already on a 3-year rotation?
- Optimal control model of PEI potato rotations





# Reasons why legislation not supported by PEI producers

- 1) On a two year steady state
- In a short run situation and intend to be on a three year rotation in the steady state
- 3) On a three year rotation but in a flex crop rather than a fixed crop rotation



|                                      | 2 Year Steady<br>State N Flex | 3 Year<br>High N<br>Flex | 3 Year Steady<br>State Flex |
|--------------------------------------|-------------------------------|--------------------------|-----------------------------|
| Steady State N (Kg/hectare)          | 995.65                        | 1246.08                  | 1245.72                     |
| 3 Year Fixed<br>Steady State N       | 1364.28                       | 1448.55                  | 1448.55                     |
| 1÷2                                  | 0.84                          | 1.05                     | 1.05                        |
| NPV (\$/ha)                          | \$17846.17                    | \$16127.54               | \$13560.12                  |
| NPV 3 Yr.<br>Fixed Steady<br>State N | \$14591.86                    | \$10922.54               | \$10922.54                  |
| 6÷5                                  | 1.22                          | 1.48                     | 1.25                        |





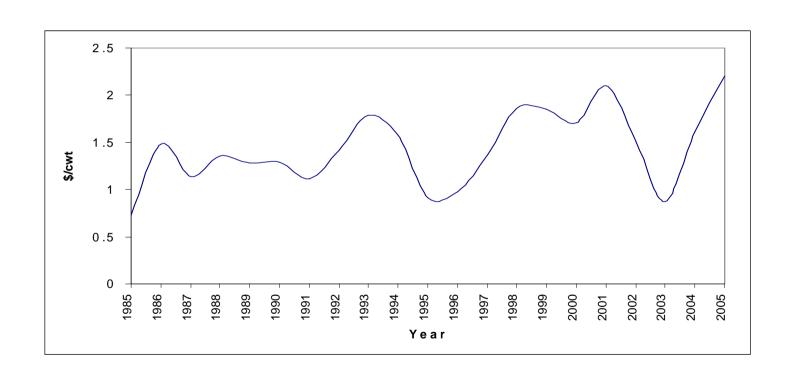
#### Fixed vs. Flex

- 25% loss in wealth by fixing rotation
- Generally speaking, both rotations are environmental neutral
- 5% difference in nitrogen steady state levels





## PEI potato/barley Prices







# **International Comparison of Mandatory Crop Rotations**

Previous analysis implies that mandatory crop rotations are acceptable in fixed price environment

Examples of fixed prices include:

1) Egypt before liberalization (elimination of subsidies by IMF and WTO)





# International Comparison of Mandatory Crop Rotations

- 1) European Economic Area (guaranteed minimum price)
  - 1) Cross-compliance (United Kingdom, Denmark)
  - 2) Phytosanitary requirements (Netherlands)
  - 3) Certification programs (Organic in Switzerland)





#### **Conclusions**

 Mandated rotations are not likely to be supported by farmers in situations where quantity is fixed but not price





#### **Conclusions**

- Market based solutions competition under market conditions
- Mandated solutions are more likely to be accepted in situations where market variables are fixed (marketing boards, cross-compliance programs, certification programs)
- Trade liberalization may make mandatory crop rotations untenable